



Contents lists available at [SciVerse ScienceDirect](http://www.sciencedirect.com)

Journal of Economic Behavior & Organization

journal homepage: www.elsevier.com/locate/jebo



Lending patterns in poor neighborhoods^{☆,☆☆}

Francisca G.-C. Richter^{*}, Ben R. Craig

Federal Reserve Bank of Cleveland, PO Box 6387, Cleveland, OH 44101-1387, United States

ARTICLE INFO

Article history:

Received 25 June 2010
Received in revised form 17 January 2012
Accepted 2 March 2013
Available online xxx

JEL classification:

R12
R21
I32

Keywords:

Subprime lending
Spatial panel
Aggregate data

ABSTRACT

Concentrated poverty has been said to impose a double burden on those that confront it. In addition to an individual's own financial constraints, institutions and social networks of poor neighborhoods can further limit access to quality services and resources for those that live there. This study contributes to the characterization of subprime lending in poor neighborhoods by including a spatial dimension to the analysis, in an attempt to capture social – endogenous and exogenous interaction – effects differences in poor and less poor neighborhoods. The analysis is applied to 2004–2006 census tract level data in Cuyahoga County, home to Cleveland, OH, a region that features urban neighborhoods highly segregated by income and race. The patterns found in poor neighborhoods suggest stronger social effects inducing subprime lending in comparison to less poor neighborhoods.

© 2013 Elsevier B.V. All rights reserved.

1. Introduction

Concentrated poverty has been said to impose a double burden on those that confront it. One's own financial constraints may prevent or reduce access to good education, health, and financial services as well as good jobs. In addition, institutions and social networks of poor neighborhoods can further limit access to quality services and resources for those that live there. Less than four decades ago the institutional practice of redlining limited access to credit in poor neighborhoods. Redlining was a term to denote banks' unwillingness to lend to individuals based on where they lived and regardless of their own creditworthiness. Low income neighborhoods were red lined on a map signaling boundaries to the issuance of credit in these areas. During the 1970's, fair lending legislation was enacted to revert discriminatory practices and ensure fair and impartial access to credit (Caldwell, 1995). With the recent expansion of mortgage credit and securitization, the relationship between neighborhood poverty and access to credit changed dramatically. Poorer neighborhoods throughout the nation, that during the redlining days would have had little to no credit availability, experienced a large drop in mortgage application denial rates and an expansion of subprime credit from 2002 to 2005. This expansion took place in the midst of relative income and employment declines.¹ As was the case during the redlining era, these neighborhoods have been negatively impacted

[☆] We would like to thank Mark Schweitzer for providing helpful comments to this version.

^{☆☆} The views stated herein are those of the authors and are not necessarily those of the Federal Reserve Bank of Cleveland or of the Board of Governors of the Federal Reserve System.

^{*} Corresponding author. Tel.: +216 579 2474.

E-mail addresses: francisca.g.richter@clev.frb.org (F.G.-C. Richter), ben.r.craig@clev.frb.org (B.R. Craig).

¹ Mian and Sufi (2009) quantify this credit expansion paired with relative income and employment decline for what they call subprime zip codes. They define zip codes as subprime (prime) if their share of low-credit score consumers (FICO score below 660 as of 1991) is in the highest (lowest) quartile, within their respective county. Subprime zip codes, in comparison to prime ones, have lower median income, higher poverty rates, lower education levels, higher unemployment rates and a large fraction of minority population.

by the distinct borrowing and lending patterns they experienced. However, unlike the pre-70's case, characterizing the relationship between borrowing/lending and neighborhood poverty is more challenging than displaying evidence of red-lined maps. [Calem et al. \(2004\)](#) identify a positive relationship between high rates of subprime lending and characteristics of low income neighborhoods in seven cities between 2002 and 2007. They point to the share of neighborhood minority and low educational level as consistently and negatively related to higher subprime shares, even when controlling for credit and equity risk. [Squires et al. \(2009\)](#) find that the level of racial segregation at the metropolitan level is positively related with the rate of subprime lending in 2006, even after controlling for percent minority, low credit scores, poverty, and median home value. They also suggest that general education levels seem to be an important protective factor against high rates of subprime lending. A qualitative study by [Pittman \(2008\)](#) uses in-depth interviews to inquire why black borrowers tend to disproportionately hold higher priced mortgage products even when controlling for creditworthiness. Her work suggests borrowers' decisions were shaped by the informal and formal advice they received, and that social networks may be at play in determining different outcomes between borrowers. Along the same lines [Reid \(2010\)](#) interviews 80 borrowers in two California communities to explore how mortgage market institutions interacted with localized social networks in shaping loan choices for minority borrowers. Her interviews reveal that borrowers turned to their social networks and relations in the neighborhood to identify local mortgage brokers who would be willing to work with them.

This study contributes to the characterization of subprime lending in poor neighborhoods by adding a spatial dimension to the analysis, in an attempt to capture social effect differences in poor and less poor neighborhoods. Our variable of interest is the rate of non-depository subprime lending taking place in Cuyahoga County, home to Cleveland, OH during the 2004–2006 period. Non-depository subprime loans are subprime loans according to Home Mortgage Disclosure Act (HMDA) data that were issued by an independent mortgage company or a subsidiary of a bank, and likely facilitated by a mortgage broker. We take 2004 as our starting point because, according to [McCoy \(2007\)](#), due to a 2002 amendment to HMDA regulation, lenders are required to disclose pricing information for all loans originated after January 1, 2004 with rate spreads 3% points above a comparable maturity US Treasury security for first lien loans. We focus on Cleveland and suburbs, a region that features a mix of neighborhoods, ranging from highly segregated and persistently poor, to those of mid to high income and racially diverse.² A 2004 Government Accounting Office report on consumer protection concludes that much of the predatory lending problem lies with non-depository finance companies and that homebuyer education, counseling, and disclosures have limited effectiveness in deterring predatory lending ([Wood, 2004](#)).

The paper proceeds by outlining a set of social and non-social hypotheses that may explain the spatial relationship between non-depository subprime lending and neighborhood poverty.³ This is followed by [Section 3](#) in which we discuss issues and limitations encountered when working with aggregate data and the lack of social network data. [Section 4](#) explains the spatial model and data. Results are discussed in [Sections 5 and 6](#) present concluding remarks.

2. Neighborhood poverty and subprime lending

People are connected to others through social links. These can originate in the family, neighborhood, work environment, or through their sense of affiliation to groups with common beliefs, ethnicity, status, etc. Since the poverty status of individuals is likely to influence social ties formation, the influence of social environments on individual decisions and group outcomes may differ among poor and non-poor groups. Over the past three decades, social science researchers have developed concepts and models to formally explore the effects of social interactions on individual behavior and outcomes. [Manski \(2000\)](#) proposes three non-exclusive hypotheses for why one might observe individuals in the same social environment behaving similarly. This framework has become standard in the literature and are used here to describe potential factors underlying the relationship between subprime lending rates and neighborhood poverty.

- Correlated effects (related to individual poverty – non social): individuals in the same group tend to display similar borrowing outcomes because they have similar individual characteristics or face similar institutional environments. Income and credit scores are examples of such characteristics. An individual's low credit scores and savings will reduce her chances of qualifying for prime products. Lack of access to good education is an institutional constraint likely to make for less sophisticated borrowers. These characteristics, more prevalent among the poor, may explain in part why similar borrowing/lending patterns are observed in poor neighborhoods.
- Exogenous or contextual interactions (related to concentrated poverty – social): the propensity of an individual to take out a subprime loan varies with the exogenous characteristics of the group. Independent of a particular borrower's income or education level, by living in a poor neighborhood (group income is low) he may have been more exposed to location or group-based marketing of subprime products. Low neighborhood credit scores may induce a contextual effect on subprime lending rates by attracting more marketing of subprime products in comparison to areas with higher scores. Anecdotal accounts of sales presentations by mortgage brokers in social and religious gatherings provide an example of marketing strategies based on contextual factors that may induce similar borrowing behaviors.

² In fact, a study by [Sethi and Somanathan \(2001\)](#) ranks Cleveland third out of thirty major metropolitan areas in terms of a racial dissimilarity index that accounts for income differences.

³ In what follows, 'subprime lending' will be used to refer to non-depository subprime lending.

- Endogenous interactions (related to concentrated poverty – social): all else equal, the propensity of an individual to take out a subprime loan varies with the borrowing behavior of the group. As peers make use of these mortgage products with seemingly positive results (in the short term), risk aversion toward these previously unfamiliar products drops, possibly inducing an increased demand.⁴ A lower reliance on mainstream financial institutions by low income individuals may have contributed to strengthen this effect. Unlike the two previous types of effects, these interactions induce what is called a social multiplier effect. Assume persons 'J' and 'I' are socially linked. If person 'J' displays low risk aversion to a mortgage product, person 'I' may lower her own risk aversion to it. This in turn induces person's 'J' risk aversion to further decrease. The reduction in risk aversion to subprime products resulting from increased marketing in poor neighborhoods may display a multiplier effect. Anecdotal evidence pointing to referrals as a way to broker high cost loans in poor neighborhoods illustrates a channel for the formation of endogenous interactions.

Thus, poverty may exert its influence on the propensity to take out a subprime loan through individual or social group effects. And as is evident now, high rates of subprime lending in poor neighborhoods have led to high foreclosure rates, devastation and wealth loss for borrowers and non-borrowers alike. Correlated individual effects, as well as social – exogenous and endogenous – effects are apparent in poor neighborhoods. The individual effects are due to being poor whereas the social effects are directly related to living in a poor neighborhood, and speak of what has been termed the 'double burden' of concentrated poverty.

Ideally one would want to know to what extent were endogenous and exogenous effects responsible for the high rates of subprime lending that these neighborhoods experienced. Was the decision or propensity of a person to take-up a subprime loan directly affected by the lending decisions of his peers in that respect? Was it also determined by his social context? How did the marketing of subprime products influence both social effects? And how large or relevant are social factors in comparison to the person's own characteristics such as income, education, and credit scores? While unable to answer all these questions, we can still learn about the role of concentrated poverty in subprime lending patterns by seeing whether lending in lower income neighborhoods exhibit stronger or weaker social effect parameters than in less poor areas. Is there any evidence that social factors in poor neighborhoods facilitated the higher rates of subprime lending that are observed? If evidence exists, it provides important feedback that can serve to inform financial education efforts, marketing practices of financial products, and consumer protection policies. It would also suggest revisiting the availability and accessibility of products in the formal financial system that meets the needs of low income borrowers.

3. Modeling social effects using spatial distance and census tract level data

Much of the research on social interactions has focused on being able to identify endogenous effects when present, given that policy implementation may benefit from recognizing social multiplier effects. A typical example is to consider the effects of additional tutoring to a group of students in a classroom. Assume students are homogeneous in terms of family income, parental education, health, and other relevant exogenous factors, and education quality per student remains fixed. If in fact, there are endogenous interaction effects on student achievement, increased achievement by the tutored group would increase the achievement of the overall group and in turn, further increase the tutored group's achievement. Given the limitations of the data at hand, this study makes no attempt to isolate a social multiplier effect in subprime borrowing. Even if disaggregate or individual level data were available along with their respective social links, lack of data on unobservables such as risk aversion will prevent obtaining accurate estimates of social interaction effects. Cooley (2010) shows this to be the case for student achievement peer effects, when peer achievement is proxying for unobservable effort.

3.1. Geographic versus social proximity

The lack of social network data affects the analysis, whether it is performed at the aggregate or disaggregate level. Consider the case in which disaggregate or individual level data are available. When loans are refinances, location of the home allows linking a borrower with a geographic area such as the census tract in which the home is located.⁵ Yet, it misses links taking place in other social spaces not related necessarily to the census tract. The workplace is an example of a social space in which interactions occur that may influence financial decisions. Only if all employees lived in a common census tract would the geographic and work-based social neighborhoods of an individual coincide. Still, other key social interactions may arise in family or religious gatherings, not necessarily bound to the geographic place of residence. Furthermore, when loans are for a new home, location of the new home may not be in the borrower's previous neighborhood, which makes weaker the connection between social network data and our housing data.⁶ But in spite of these limitations, the use of geographic neighborhood distance to capture one dimension of social networks is not without support. Using data from the 1992 to

⁴ Note that no matter how rich the data, risk aversion will be unobservable to the researcher.

⁵ Census tracts are small statistical subdivisions of a county, and are designed to be homogeneous in terms of population characteristics, economic status, and living conditions. There are 495 census tracts in Cuyahoga County.

⁶ As will be detailed in the following sections, the model is estimated with data on home purchases, refinances and home improvement loans, as well as for refinances and home improvement loans only.

1994 Multi-City Survey of Urban Inequality (MCSUI) conducted in Atlanta, Boston, and Los Angeles, Elliott (1999) analyses job acquisition strategies among individuals with an education level at or below high school graduation. He finds that 56% of individuals currently working claimed to have obtained the job through an informal contact and about 44% of these informal contacts were neighbors. In neighborhoods with poverty of 40% or more, these values increase to 73% and 57% respectively. Through in-depth interviews, Reid (2010) explores the role of the social context on lending decisions of 80 borrowers in Oakland and Stockton, California. Oakland is an older, predominantly minority neighborhood, while Stockton exhibited fast growth and new construction during the subprime boom. She finds that family is the most used source of information regarding the mortgage process. However, in Oakland, the older community, neighbors rank second in the list (more than 40% of respondents rely on neighbors) over close friends, colleagues, and acquaintances. In Stockton, consistent with the fact that new construction was taking place, reliance on neighbors is claimed by less than 20% of respondents, similar to reliance on close friends and colleagues. Older and newer immigration waves have simultaneously influenced the composition of neighborhoods and the formation of social networks in Cleveland. According to Terzano (2011), not counting the African American community, Cleveland is a city with a relatively large number of ethnic enclaves or neighborhoods.⁷ She finds a high correlation between an unclave's current strength and the number of social ties related to the neighborhood (church, local media, festivals, community groups), validating the notion that social networks and location are positively influenced by ethnicity.

3.2. Using data aggregated to the census tract

Census tract level data has been used by Topa (2001) in a study of social interactions in the Chicago labor market. Blume et al. (2010) consider this work to be a predecessor to the new spatial econometrics approaches to social interactions. To analyze the effect of information exchange (endogenous effects) on employment opportunities, Topa (2001) models census tract employment rates as a memoryless stochastic process (Markov chain). The employment rate of a location decreases from one period to the next with a probability that depends on the tract's own characteristics. However, the probability of an increase in employment depends not only on the tract characteristics but on the employment rates of the adjacent census tracts. The process converges to a stationary state (employment rates in each tract are unchanged from period to period) that exhibits spatial correlation in employment rates. The parameters of this structural model are estimated via an indirect inference method using an empirical – auxiliary – model. The estimated parameters support the hypothesis that local interactions affect employment rates, but Topa recognizes that the spatial correlation patterns displayed in the data could be exclusively due to exogenous and correlated effects. Based on sociological evidence, he argues that if local spillovers are mostly generated by social exchanges, the local spillover effects should be stronger in tracts surrounded by other tracts with a similar ethnic composition. He finds that local spillovers are, in fact, stronger for areas with less educated workers and higher concentration of minorities.

We proceed to analyze a general spatial model of subprime lending rates. We start with a borrower level model and aggregate to the tract level to illustrate what can be accomplished under the limitations of our data. Assume borrower level data were available, and that neighbors are a part of individuals' social network. An empirical model of social interactions would be the following:

$$Y_{igt} = \gamma^{en} Y_{gt} + \gamma^{cr} X_{igt} + \gamma^{ex} X_{gt} + \gamma^{fx} K_{g't} + \varepsilon_{igt}, \quad (1)$$

where for a time period t , Y_{igt} is the observed decision or propensity to take out a subprime loan by individual i , belonging to group or tract g . Y_{gt} is the group's propensity, so that γ^{en} is the endogenous effect parameter; X_{igt} is a vector of observed individual's characteristics so that γ^{cr} captures correlated effects; X_{gt} is a vector of observed group characteristics so that γ^{ex} captures exogenous effects. Finally, $K_{g't}$ accounts for other characteristics common to the city g' and time period t that contains group g (fixed effects), and ε_{igt} is an error term. Averaging over all individuals within a census tract, we obtain:

$$Y_{gt} = \gamma^{en} Y_{gt} + \gamma^{cr} X_{gt} + \gamma^{ex} X_{gt} + \gamma^{fx} K_{g't} + \varepsilon_{gt},$$

or

$$Y_{gt} = \frac{\gamma^{cr} + \gamma^{ex}}{1 - \gamma^{en}} X_{gt} + \frac{\gamma^{fx}}{1 - \gamma^{en}} K_{g't} + \varepsilon'_{gt}. \quad (2)$$

So having data aggregated to the census tract, we are not able to identify social effects in the model above. Now, let us assume that social effects operate at a geography broader than the individual's census tract and include all contiguous census tracts besides its own:

$$Y_{igt} = \gamma^{en1} Y_{gt} + \gamma^{en2} WY_{gt} + \gamma^{cr} X_{igt} + \gamma^{ex1} X_{gt} + \gamma^{ex2} WX_{gt} + \gamma^{fx} K_{g't} + \varepsilon_{igt}, \quad (3)$$

⁷ The analysis is for 50 U.S. cities that held the highest population numbers in 1950. Within this group, Cleveland is among the ten cities that currently account for half of the total ethnic enclaves of the group.

where WY_{gt} and WX_{gt} , commonly known as spatially lagged variables, are average values of Y_i and X_i over all tracts contiguous to g . γ^{en2} (γ^{ex2}) is an endogenous (exogenous) effect parameter that captures the influence of the added tracts and γ^{en1} (γ^{ex1}) captures the influence of individual's own tract as before.

Averaging across individuals within a census tract and simplifying leads to the following spatial interactions model:

$$Y_{gt} = \rho WY_{gt} + \beta X_{gt} + \theta WX_{gt} + \lambda K_{g't} + \epsilon'_{gt}, \quad (4)$$

where $\rho = \gamma^{en2} / (1 - \gamma^{en1})$, $\beta = (\gamma^{cr} + \gamma^{ex1}) / (1 - \gamma^{en1})$, $\theta = \gamma^{ex2} / (1 - \gamma^{en1})$, and $\lambda = \gamma^{fx} / (1 - \gamma^{en1})$.

Assuming endogenous effect parameters are non-negative and below one, stronger endogenous effects will be associated with higher values of ρ , the spatial interactions parameter. The extent to which θ will be able to estimate exogenous effects is much less clear since a component of these will be captured by β . But the effect of *unobserved* common shocks, absorbed in the error terms, may also be captured in part by the spatial parameter. One important unobserved variable is the marketing intensity of subprime products. Increased marketing of these products could be viewed as a shock more prevalent in the poor neighborhoods. And while exposure to this marketing can be considered a consequence of living in a poor neighborhood (exogenous interaction), it does not necessarily imply neighbor to neighbor contact (endogenous interaction). Our model includes two spatial interaction parameters to distinguish between the poor and less poor neighborhoods and time fixed effects to account for other common time-varying shocks. As expected we find a higher value of the spatial parameter for the poorer neighborhoods. But far from asserting that this result identifies an endogenous interaction effect, we interpret this result as evidence of a negative effect of concentrated poverty on mortgage lending.

4. Data and empirical model

The discussion above helps clarify the interpretation of the spatial census tract level analysis in terms of the underlying individual level parameters. In order to explore differences in lending patterns among poorer and less poor neighborhoods two spatial interaction parameters are estimated for census tracts classified into two categories according to their poverty rate. Parameter ρ_p corresponds to the poorer tracts and ρ_{np} to the less poor tracts. Models including spatially lagged dependent (WY) and independent (WX) variables are called Durbin models (see Anselin, 1999). Elhorst and Fréret (2009) augment this model to allow for two spatial parameters. The following dual-regime spatial Durbin model with time fixed effects is estimated:

$$Y = \rho_p PWY + \rho_{np}(I - P)WY + \alpha P1_{mT} + X\beta + WX\theta + \lambda_T \otimes 1_m + \epsilon \quad (5)$$

where $Y = [y_{11}, \dots, y_{m1}, \dots, y_{mT}]'$ is the stacked vector of y_{it} 's, the subprime lending rate in census tract i during year t . The data includes all tracts in Cuyahoga County, OH with more than 16 originations each year over the 2004–2006 period ($T = 3$), according to HMDA data. $W = I_T \otimes W_a$, with W_a being a row-standardized spatial weights matrix for the census tract level data. Year fixed effects are represented by λ_T and ϵ is an iid error term. $P = I_T \otimes \text{diag}(p_i)$, with p_i being a dummy for poverty in census tract i . Time fixed effects are important given the national trends in credit expansion and securitization taking place during the 2004–2006 period. As explained in Elhorst and Fréret (2009), including time period fixed effects is equivalent to modeling a simple form of spatial autocorrelation in the error terms, so these parameters ought to account for some of the unobserved correlated effects. Tracts are classified into the poorer group if $z\%$ of its population is below the official poverty line, according to the 2000 Census. Fig. 1 shows the distribution of poverty rates in Cuyahoga County neighborhoods according to the 2000 Census. The model is estimated for z values of 20%, 30%, and 40%. Columns of X are yearly census tract data on credit scores and borrower income, as well as time-invariant data on race, and education from the Census. More specifically, explanatory variables are as follows. Data on the percent of the tract population with low credit scores are based on Equifax and Transunion scores.⁸ Median borrower income from HMDA is another time varying explanatory variable. Explanatory variables at the tract level that do not vary with time are the percent of the population without high school diploma, and the percent of African American population, both from the Census 2000. Finally, the spatial lags of these variables (WX) are also included, making it a spatial Durbin model. Pace and LeSage (2010) and Elhorst and Fréret (2009) suggest using a Durbin model in the presence of endogenous, exogenous, and correlated effects. They argue that a Durbin model is more likely to produce unbiased coefficient estimates even if the true data generating process is a spatial lag, spatial error, or a combination of them.

As explained in Section 3.2, Eq. (4), the characteristics measured in X affect lending and borrowing at the individual and neighborhood level, so the parameters in β clearly confound the individual and contextual effects of these variables in the aggregate model.⁹ Parameters in θ control for additional contextual effects taking place across adjacent neighborhoods.

⁸ The low credit score upper bound is an equivalent to a 600 FICO score. This corresponds to 490 for Transunion and 640 for Equifax. Equifax based rates are available for 2005 and 2006 while Transunion based rates are for 2004 and 2005. The 2004–2005 change in the percent of population with low credit scores from Transunion is applied to the 2005 Equifax based figure to obtain a 2004 estimate. That is $E_{2004} = E_{2005} T_{2004} / T_{2005}$, where E_i is the percent of population in the tract with low credit score in year t based on Equifax data, and T_i is the corresponding measure based on Transunion data. The variables used in the model are E_{2004} , E_{2005} , and E_{2006} .

⁹ In other words, β_{income} may capture individual and contextual effects of neighborhood income on subprime rates: individual characteristics, such as low income, may limit the borrower to qualifying for products that she can – at least initially – afford, such as ones with no down payment or a low teaser

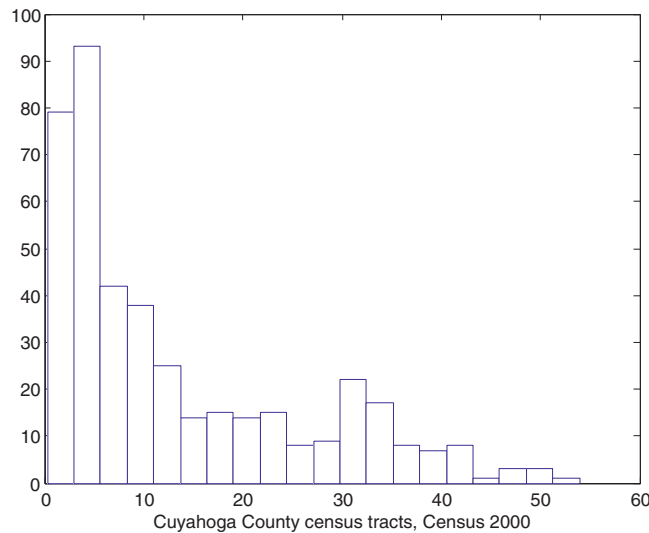


Fig. 1. Distribution of % population below poverty line.

Parameters in λ_T control for correlated effects not explicitly entered in the model. With these controls in place, it is of interest to see whether spatial interactions (WY) have a positive and larger impact in poor neighborhoods as opposed to less poor ones, even after accounting for within and across neighborhood characteristics, and exogenous factors correlated with borrowing and lending patterns (X , WX , and time fixed effects). Such findings would be consistent with stronger social effects on subprime lending operating in poorer neighborhoods. Even when no direct inferences from the model can be made at the borrower level, this analysis adds to the understanding of the consumer credit market in areas of concentrated poverty.

The model is estimated via maximum likelihood both, for raw rates (linear probability model) and for the log odds ratio of subprime lending.¹⁰ The advantage of estimating with the log odds transformed data (besides avoiding predicted rates outside the (0, 1) range) is that their distribution is closer to normality, an assumption of maximum likelihood estimation. As expected, the Jarque–Bera test rejects the null hypothesis of normality for the raw, but not the transformed data. On the other hand, the advantage of the linear probability model is that interpretation and comparison of parameter estimates are straightforward. Thus, we present the results for the linear probability model only, since models lead to the same overall results (estimations under both specifications are consistent in terms of parameter signs and significance for the exogenous and spatially lagged dependent variables).

Fig. 2 shows the distribution of subprime lending in census tracts in the three year period, for various slices of the data according the mentioned poverty levels. Clearly, most of the higher rates are in the tracts with poverty levels between 20% and 40%. The maps in Fig. 3 provide a clear picture of the spread of subprime lending that took place in the 2004–2006 period.

5. Results

The main model is estimated with 2004–2006 HMDA loan data for home purchases, refinances and home improvement, for 1–4 family units, and secured by first lien. A restricted model for refinances and home improvement loans only is also estimated. The advantage of restricting the data to refinances and home improvement loans is that borrowers' neighborhood location is more likely to be that of the mortgaged property (recorded in HMDA) at the time the decision to take out a loan is being made. However, social interactions between borrowers refinancing a mortgage and those buying a home may also induce subprime activity, and these interactions would not be captured by the spatial parameters of the restricted model. This is a significant disadvantage of the restricted model. Table 1 shows that on average, about half of all loans in the dataset are refinance or home improvement loans. It is also clear that the share of home purchase loans increased year by year throughout this period. For the model including all loan types, tracts with less than 16 loans on a given year are excluded from the analysis. With this condition, the main model is estimated on 422 tracts, excluding mainly the downtown, industrial,

rate. Additionally, lenders and brokers may have marketed their subprime products in low income neighborhoods, attracting clients regardless of their income (a contextual effect).

¹⁰ Maximum likelihood estimation of the model is performed using a Matlab routine provided by P. Elhorst and available on his website <http://www.regroiningen.nl/elhorst/software.shtml>.

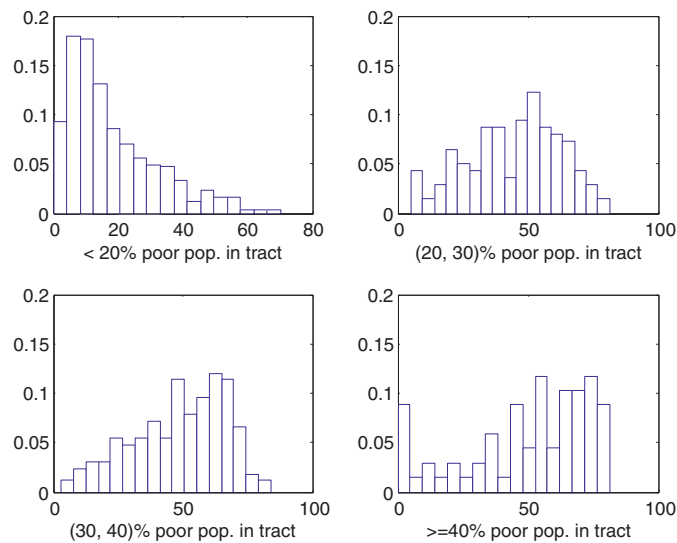


Fig. 2. Relative frequency histograms of non-depository subprime lending rates by % population below poverty line.

Table 1
 Number of loans by census tract – descriptive statistics.

Year	All loans			Refi, HI only			Ratio refi/all		
	2004	2005	2006	2004	2005	2006	2004	2005	2006
Tracts	487	486	486	483	475	476	483	475	476
p10	18	17	12	10	11	7	0.46	0.40	0.34
p25	51	49	36	30	26	18	0.52	0.47	0.39
p50	93	87	68	56	46	32	0.58	0.52	0.47
p75	146	133	102	83	69	46	0.64	0.58	0.54
p90	188	176	138	105	92	62	0.71	0.65	0.60
p100	407	492	295	219	206	142	1.00	1.00	1.00
Mean	101.93	95.23	72.22	58.72	49.98	33.63	0.58	0.52	0.47
Stdev	68.16	64.28	48.59	37.29	31.85	21.46	0.12	0.11	0.13

Table 2
 Two-regime spatial Durbin models for various poverty thresholds – purchase and refi loans.

Poverty threshold (z)	20%			30%			40%		
	Coefficient	t-Stat	z-Prob.	Coefficient	t-Stat	z-Prob.	Coefficient	t-Stat	z-Prob.
cp dummy	0.029	3.200	0.001	0.002	0.189	0.850	0.006	0.328	0.743
% lowcred	0.400	10.736	0.000	0.404	10.662	0.000	0.399	10.503	0.000
% Af-American	0.158	12.965	0.000	0.164	13.229	0.000	0.167	13.437	0.000
% nohschool	0.381	9.771	0.000	0.453	11.834	0.000	0.466	12.815	0.000
Borr. income	-0.056	-5.476	0.000	-0.048	-4.616	0.000	-0.045	-4.427	0.000
Slag lowcred	-0.096	-1.263	0.207	-0.083	-1.091	0.275	-0.120	-1.564	0.118
Slag Af-American	-0.277	-1.295	0.195	-0.018	-1.090	0.275	-0.009	-0.406	0.684
Slag nohschool	-0.249	-4.114	0.000	-0.214	-3.467	0.001	-0.198	-3.218	0.001
Slag borr. income	-0.001	-1.154	0.248	-0.003	-0.404	0.687	-0.007	-0.981	0.326
Slag $y_{cp=0}$	0.281	7.296	0.000	0.284	7.389	0.000	0.309	8.247	0.000
Slag $y_{cp=1}$	0.487	9.723	0.000	0.472	7.547	0.000	0.567	4.346	0.000
Δ slag y	-0.201	-5.338		-0.188	-3.597		-0.256	-2.053	
R ²	0.862			0.857			0.856		
σ^2	0.0057			0.0059			0.0059		
Tracts	422								
Years (fixed effects)	3								

Dependent variable y is non-depository high cost lending rate; slag y is the spatial lag of y. Concentrated poverty cp = 1 if census tract poverty rate $\geq z$, otherwise cp = 0.

and predominantly rental areas. The restricted model is estimated on 408 tracts, including only those with more than 8 loans on any given year.

Table 2 displays estimated parameters for the main model. Poverty thresholds z are set at 20%, 30% and 40%. Thus, tracts are classified into the 'poorer' group if z% of its population falls below the poverty line. When the threshold is set at 20%,

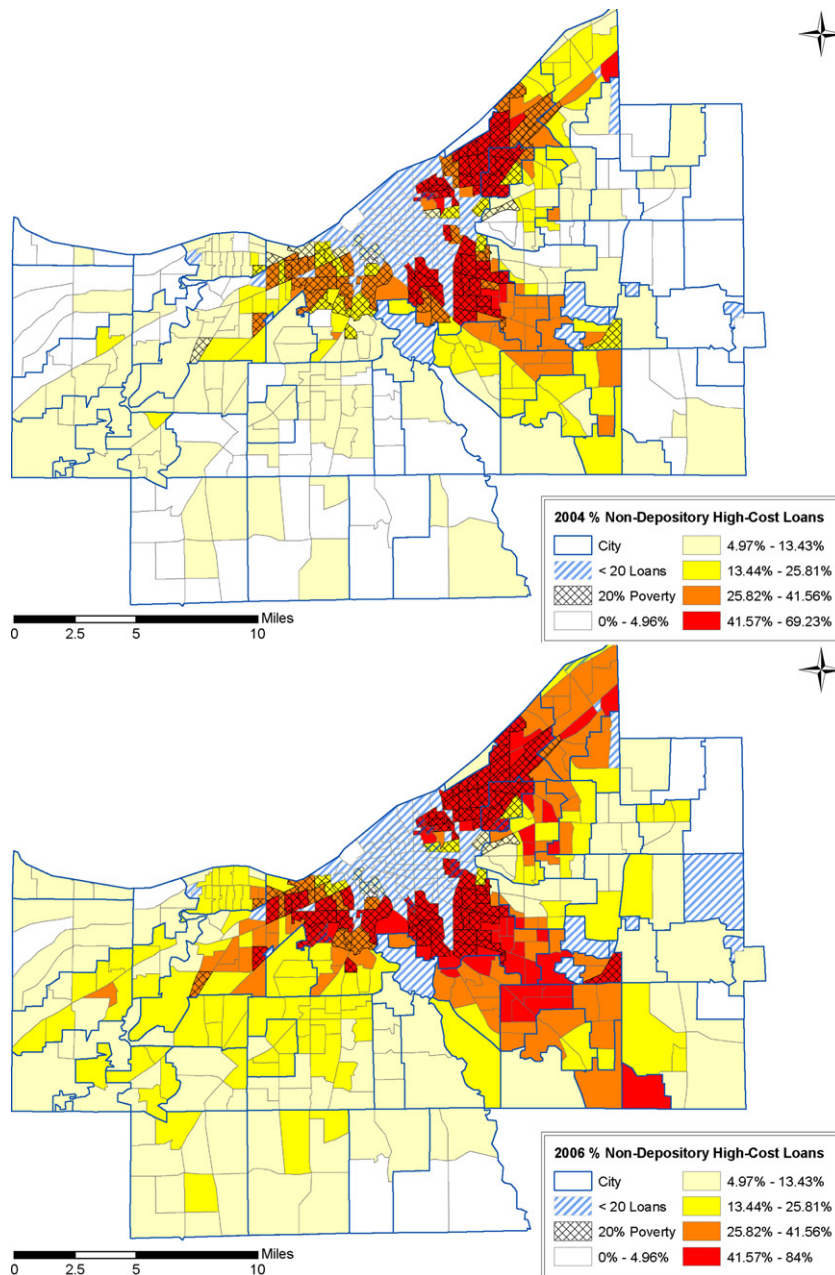


Fig. 3. Non-depository subprime lending rates in Cuyahoga County, OH – 2004 and 2006. HMDA (Home Mortgage Disclosure Act Data).

the rate of non-depository subprime lending taking place in the poorer tracts (those with more than a 20% poverty rate) is significantly higher than that in the less poor tracts. However the statistical significance of the poverty dummy parameter cp fades when the threshold is moved to 30 and above percent poverty, that is, when comparing tracts with more than a 30% poverty rate to those with 30% or lower poverty rate, and controlling for all model variables. This effect also holds for the refi only model 3. For all models, higher subprime rates are significantly related to a higher percent of tract population with low credit score and no high school diploma, as well as with lower medium borrower income. Even after accounting for all these effects, the percent of African Americans in the tract is positively and significantly related to higher rates of non-depository subprime lending for all models.

The coefficients for the spatial lags of the exogenous variables (slags) are for the most part statistically insignificant. Coefficient signs for this set of variables suggest a competitive-type relationship taking place across neighboring tracts. Once tract characteristics are accounted for, the same characteristics that result in higher rates of subprime lending for the tract are associated with lower subprime lending rates in neighboring tracts. Negative spatial correlation patterns across

Table 3
 Two-regime spatial Durbin models for various poverty thresholds – refinance and home improvement only.

Poverty threshold (z)	20%			30%			40%		
	Coefficient	t-Stat	z-Prob.	Coefficient	t-Stat	z-Prob.	Coefficient	t-Stat	z-Prob.
cp dummy	0.215	2.290	0.022	-0.010	-0.917	0.359	-0.023	-1.131	0.258
% lowcred	0.286	7.609	0.000	0.281	4.962	0.000	0.277	7.310	0.000
% Af-American	0.135	10.752	0.000	0.279	7.346	0.000	0.143	11.357	0.000
% nohschool	0.292	7.042	0.000	0.366	9.085	0.000	0.366	9.505	0.000
Borr. income	-0.042	-4.124	0.000	-0.035	-3.475	0.001	-0.035	-3.498	0.000
Slag lowcred	0.172	2.182	0.029	0.185	2.341	0.019	0.167	2.130	0.033
Slag Af-American	-0.033	-1.500	0.133	-0.027	-1.212	0.226	-0.021	-0.949	0.343
Slag nohschool	-0.234	-3.723	0.000	-0.213	-3.357	0.001	-0.206	-3.260	0.001
Slag borr. income	0.004	0.512	0.609	0.010	1.339	0.181	0.009	0.199	0.230
Slag $y_{cp=0}$	0.105	2.359	0.018	0.108	2.431	0.015	0.121	2.749	0.006
Slag $y_{cp=1}$	0.277	4.360	0.000	0.267	3.330	0.001	0.490	2.696	0.007
Δ slag y	-0.172	-3.172		-0.159	-2.206		-0.369	-2.068	
R ²	0.780				0.776		0.776		
σ^2	0.0057				0.0058		0.0058		
Tracts	408								
Years (fixed effects)	3								

Dependent variable y is non-depository high cost lending rate; slag y is the spatial lag of y.
 Concentrated poverty cp = 1 if census tract poverty rate $\geq z$, otherwise cp = 0.

geographies arise in models of regional investment, for instance. [Brown et al. \(2009\)](#) find that regional characteristics such as market structure, labor supply, infrastructure, among others, attract investment opportunities to the region and away from its neighbors. Similarly, one could argue that tracts with higher rates of subprime borrowers (low credit scores, low income and education levels) were attractors of subprime business, although no attempt to test this hypothesis is made here. However, according to [Pace and LeSage \(2010\)](#), including the spatial lags of the exogenous variables may diminish omitted variable bias when the data generating process is characterized by spatial dependence in the endogenous, exogenous, and residual terms.

The focus is on seeing whether there are differences in spatial interaction effects in subprime lending in poor as compared to less poor areas, once relevant exogenous factors and their spatial lags are taken into account. And this is in fact the case for both models, suggesting that endogenous or contextual social interactions play a smaller role in subprime lending in less poor versus poorer neighborhoods. Model estimates of ρ_{np} and ρ_p are denoted by slag $y_{cp=0}$ and slag $y_{cp=1}$ respectively in [Tables 2 and 3](#). Estimates of spatial effects are both positive, with statistically larger spatial effects taking place in poorer neighborhoods, irregardless of the poverty benchmark. For the 20% benchmark, according to the main model (all loans), spatial interactions across poorer neighborhoods add about half a percentage point of non-depository high cost lending, as compared to less than a third point in less poor areas.

6. Conclusions

It may not come as a surprise that poorer neighborhoods in Cuyahoga, those with at least 20% of its population falling below the poverty line, experienced higher rates of subprime lending facilitated by mortgage brokers, as compared to less poor neighborhoods. But given that the region features urban neighborhoods highly segregated by income and race, it is of interest to further understand the effects of concentrated poverty on subprime lending. This study contributes to the characterization of the relationship between subprime lending and poor neighborhoods by adding a spatial dimension to the analysis, in an attempt to capture social effect differences in poorer as compared to less poor neighborhoods. After controlling for other relevant factors, the model finds stronger spatial interactions for poorer neighborhoods, suggesting that social effects related to poverty may have facilitated the higher rates of subprime lending. It is important to note that social effects can result from demand and supply side events. On the demand side, borrowers may have become less risk averse to subprime mortgages, as their peers purchased these products with seemingly positive results. On the supply side, borrowers living in a poorer neighborhood may have been more exposed to the marketing of these products. While the analysis is not able to separate between these two social hypotheses, they can both be traced to the negative effects of living in poor neighborhoods. It is important to note that social networks and context have the potential of affecting financial outcomes positively or negatively. This paper addresses a case in which the social context in poor neighborhoods negatively influenced borrower's finances. However, recent analysis of group banking in the developing world by [Karlan \(2007\)](#) finds evidence that social effects matter and lead to positive financial outcomes among the poor. Our findings should provide important feedback to those involved in financial education efforts and consumer protection policies, including the marketing practices of financial products. It also suggests revisiting the availability of products in the traditional financial system that meet the needs of low income borrowers.

References

- Anselin, L., 1999. Spatial Econometrics. Technical Report. Center for Socially Integrated Social Sciences, University of California – Santa Barbara.
- Blume, L., Brock, W., Duraluf, S., Ioannides, Y., 2010. Identification of social interactions. In: Benhabib, J., Bisin, A., Jackson, M. (Eds.), *Handbook of Social Economics*. North Holland.
- Brown, J., Florax, R., McNamara, K., 2009. Determinants of Investment Flows in U.S. Manufacturing. Technical Report. Department of Agricultural Economics, Purdue University Working Paper 09-10.
- Caldwell, D., 1995. An overview of fair lending legislation. *The John Marshall Law Review* 28, 333–337.
- Calem, P., Hershaff, J., Wachter, S., 2004. Neighborhood patterns of subprime lending: evidence from disparate cities. *Housing Policy Debate* 15, 603–622.
- Cooley, J., 2010. Can Achievement Peer Effect Estimates Inform Policy? A View from Inside the Black Box. Technical Report. Department of Economics, University of Wisconsin-Madison, Working Paper.
- Elhorst, P., Fréret, S., 2009. Evidence of political yardstick competition in France using a Two-Regime Spatial Durbin model with fixed effects. *Journal of Regional Science* 49, 931–951.
- Elliott, J.R., 1999. Social isolation and labor market insulation: network and neighborhood effects on less-educated urban workers. *The Sociological Quarterly* 40, 199–216.
- Karlan, D.S., 2007. Social connections and group banking. *The Economic Journal* 117, F52–F84.
- Manski, C., 2000. Economic analysis of social interactions. *Journal of Economic Perspectives* 14, 115–136.
- McCoy, P., 2007. The home mortgage disclosure act: a synopsis and recent legislative history. *Journal of Real Estate Research* 29, 381–397.
- Mian, A., Sufi, A., 2009. The consequences of mortgage credit expansion: evidence from the U.S. mortgage default crisis. *Quarterly Journal of Economics* 124, 1449–1496.
- Pace, K., LeSage, J., 2010. Omitted variable biases of OLS and spatial lag models. In: Páez, A., Gallo, J., Buliung, R., Dall'erba, S.e. (Eds.), *Progress in Spatial Analysis, Methods and Applications*. Springer.
- Pittman, C., 2008. The Use of Social Capital in Borrower Decision-Making. Technical Report. Joint Center for Housing Studies of Harvard University, Working Paper w08-4.
- Reid, C., 2010. Sought or Sold? Social Embeddedness and Consumer Decisions in the Mortgage Market. Technical Report. Federal Reserve Bank of San Francisco, Working Paper 2010-09.
- Sethi, R., Somanathan, R., 2001. Racial Income Disparities and the Measurement of Segregation. Technical Report. EconWPA Working Paper Urban/Regional 0107001.
- Squires, G., Hyra, D., Renner, R., 2009. Segregation and the subprime lending crisis. In: 2009 Federal Reserve System Community Affairs Research Conference, Washington, DC.
- Terzano, K., 2011. Branding, Commercialization, and Community Satisfaction in Ethnic Enclaves. Ph.D. Thesis. City and Regional Planning, Ohio State University. Columbus, OH.
- Topa, G., 2001. Social interactions, local spillovers and unemployment. *Review of Economic Studies* 68, 261–295.
- Wood, D., 2004. Consumer Protection: Federal and State Agencies Face Challenges in Combating Predatory Lending. Technical Report. Government Accounting Office, Report GAO-04-280.